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DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 39

[Docket No. 99-NM-295-AD; Amendment 39-12534; AD 2001-24-17]

RIN 2120-AA64

Airworthiness Directives; McDonnell Douglas Model DC-9-10, -20, -30, -40, and -50 Series Airplanes; C-9 Airplanes; and Model DC-9-81, -82, and -83 Series Airplanes

AGENCY: Federal Aviation Administration, DOT.

ACTION: Final rule.

SUMMARY: This amendment adopts a new airworthiness directive (AD), applicable to certain McDonnell Douglas Model DC-9-10, -20, -30, -40, and -50 series airplanes; C-9 airplanes; and Model DC-9-81, -82, and -83 series airplanes. This AD requires modification of the light switch for the cargo compartment(s). This action is necessary to prevent generation of smoke and fire in a cargo compartment due to an illuminated light with a missing cover contacting cargo contents for an extended period of time. This action is intended to address the identified unsafe condition.

DATES: Effective January 16, 2002.

The incorporation by reference of certain publications listed in the regulations is approved by the Director of the Federal Register as of January 16, 2002.

ADDRESSES: The service information referenced in this AD may be obtained from Boeing Commercial Aircraft Group, Long Beach Division, 3855 Lakewood Boulevard, Long Beach, California 90846, Attention: Data and Service Management, Dept. C1-L5A (D800-0024). This information may be examined at the Federal Aviation Administration (FAA), Transport Airplane Directorate, Rules Docket, 1601 Lind Avenue, SW., Renton, Washington; at the FAA, Los Angeles Aircraft Certification Office, 3960 Paramount Boulevard, Lakewood, California; or at the Office of the Federal Register, 800 North Capitol Street, NW., suite 700, Washington, DC.

FOR FURTHER INFORMATION CONTACT: Elvin Wheeler, Aerospace Engineer, Systems and Equipment Branch, ANM-130L, FAA, Los Angeles Aircraft Certification Office, 3960 Paramount Boulevard, Lakewood, California 90712-4137; telephone (562) 627-5344; fax (562) 627-5210.

SUPPLEMENTARY INFORMATION: A proposal to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) to include an airworthiness directive (AD) that is applicable to certain McDonnell Douglas Model DC-9-10, -20, -30, -40, and -50 series airplanes; C-9 airplanes; and

Model DC-9-81, -82, and -83 series airplanes; was published in the Federal Register on July 23, 2001 (66 FR 38178). That action proposed to require modification of the light switch of the applicable cargo compartments.

Comments

Interested persons have been afforded an opportunity to participate in the making of this amendment. Due consideration has been given to the comments received.

Request To Withdraw the Proposed AD

The Air Transport Association (ATA), on behalf of its members, recommends that the FAA withdraw the proposed AD. The commenter states that the proposed AD does not increase the level of safety, because it does not address the root cause of the incident (i.e., the missing cover from the cargo compartment light). The commenter suggests that, instead of the proposed modification, the FAA should mandate scheduled maintenance action. In an attached comment, one ATA member recommends repetitive inspections to verify that the light cover is installed, as well as rewiring of the cargo door switch to the cargo light switch, so the cargo light cannot stay on. In another attached comment, another ATA member recommends changes to the Master Minimum Equipment List (MMEL) to prohibit operation of the airplane with a missing light cover, unless the exposed bulb is removed or the lighting system for the cargo compartment(s) is deactivated. The ATA and one of its members also point out that all airplanes that would be subject to the proposed AD are required by Federal Aviation Regulations to have a smoke and fire detection and suppression system installed in the cargo compartment(s) of the airplane.

The FAA does not concur with the request to withdraw the proposed AD. In the "Identification of Unsafe Condition" section of the proposed AD, we explain that the identified unsafe condition related not only to the cover missing from the cargo compartment light, but also the fact that the light did not automatically shut off when the cargo compartment was closed. Thus, we have determined that the action required by this AD (i.e., modification of the light switch in the cargo compartment) is adequate to address the identified unsafe condition. Under paragraph (b) of this AD, we may consider a request for approval of an alternative means of compliance (AMOC) with this AD, provided that data are submitted that show that the means of compliance provides an acceptable level of safety.

With regard to the commenters' suggestions to mandate scheduled maintenance action or revise the MMEL, the mechanism that exists to rectify an FAA finding that an unsafe condition exists is an amendment to part 39 of the Federal Aviation Regulations (14 CFR part 39). In addition, under existing bilateral airworthiness agreements, we are obligated to advise foreign airworthiness authorities of unsafe conditions relating to products produced in the United States, and the means of doing this is an amendment to part 39.

No change to the final rule is necessary in this regard.

Request To Revise Applicability of Proposed AD

One commenter requests that, if the FAA does not agree to withdraw the proposed AD, it revise the applicability of the proposed AD to exclude airplanes equipped with a certain smoke and fire detection and suppression system installed in the cargo compartment(s) by a certain supplemental type certificate (STC). The commenter points out that the unsafe condition addressed by the proposed AD requires three events to occur: a missing cover on the cargo compartment light, cargo stacked against that light, and the light being illuminated for the entire flight. The commenter states that the STC for installing the referenced smoke and fire detection and suppression system specifies a restriction against stacking cargo within two inches of the ceiling of the cargo compartment. Thus, there would be no contact with the cargo compartment light located in the ceiling, and the unsafe condition addressed by the proposed AD would not occur.

We do not concur with the request to revise the applicability of this AD. Note 1 of this AD specifies that, if an airplane has been modified in such a manner that the service information referenced in this AD does not apply, the owner/operator must request approval of an AMOC in accordance with paragraph (b) of this AD. For us to approve such a request, the owner/operator must provide data that show that an acceptable level of safety is achieved through installation of the smoke and fire detection and suppression system and the procedural changes to which the commenter refers. No change to the final rule is necessary in this regard.

Request To Add Repetitive Inspections

One commenter requests that the FAA require repetitive inspections following the proposed modification of the light switch for the cargo compartment(s). The inspections would ensure that the guard is still installed over the light switch. The commenter suggests that these inspections could be added to the maintenance program. The commenter's request is based on maintenance reports from its fleet of airplanes, which have been modified per the service bulletin referred to in the proposed AD. The maintenance reports show that the guard over the light switch breaks frequently because of chafing between the guard and the door structure during the numerous opening and closing cycles of the cargo compartment door during daily ground handling.

We acknowledge the concerns of the commenter, but do not concur with its request. We have received information indicating that breakage of the guard over the light switch, such as that noted by the commenter, may occur if cargo handlers rely upon the guard to extinguish the light in the cargo compartment, rather than MANUALLY extinguishing the cargo compartment light and closing the switch guard before closing the cargo door. We also have received information that the cargo loading document for the airplanes subject to this AD will be revised in the near future to specifically state that the cargo compartment light must be manually extinguished before closing the door. No change to the final rule is necessary in this regard.

Conclusion

After careful review of the available data, including the comments noted above, the FAA has determined that air safety and the public interest require the adoption of the rule as proposed.

Cost Impact

There are approximately 1,068 Model DC-9-10, -20, -30, -40, and -50 series airplanes; C-9 airplanes; and Model DC-9-81, -82, and -83 series airplanes; of the affected designs in the worldwide fleet. The FAA estimates that 525 airplanes of U.S. registry will be affected by this AD, that it will take approximately 1 work hour per airplane to accomplish the required actions, and that the average labor rate is \$60 per work hour. Required parts will cost between \$1,147 and \$2,332 per airplane depending on the airplane configuration. Based on these figures, the cost impact of this AD on U.S. operators is estimated to be between \$633,675 and \$1,255,800, or \$1,207 and \$2,392 per airplane, depending on the airplane configuration.

The cost impact figure discussed above is based on assumptions that no operator has yet accomplished any of the requirements of this AD action, and that no operator would accomplish those actions in the future if this AD were not adopted. The cost impact figures discussed in AD rulemaking actions represent only the time necessary to perform the specific actions actually required by the AD. These figures typically do not include incidental costs, such as the time required to gain access and close up, planning time, or time necessitated by other administrative actions.

Regulatory Impact

The regulations adopted herein will not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, it is determined that this final rule does not have federalism implications under Executive Order 13132.

For the reasons discussed above, I certify that this action (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A final evaluation has been prepared for this action and it is contained in the Rules Docket. A copy of it may be obtained from the Rules Docket at the location provided under the caption ADDRESSES.

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Incorporation by reference, Safety.

Adoption of the Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration amends part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39--AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

Sec. 39.13 [Amended]

2. Section 39.13 is amended by adding the following new airworthiness directive:

AIRWORTHINESS DIRECTIVE



Aircraft Certification Service
Washington, DC

U.S. Department
of Transportation
**Federal Aviation
Administration**

We post ADs on the internet at "av-info.faa.gov"

The following Airworthiness Directive issued by the Federal Aviation Administration in accordance with the provisions of Title 14 of the Code of Federal Regulations (14 CFR) part 39, applies to an aircraft model of which our records indicate you may be the registered owner. Airworthiness Directives affect aviation safety and are regulations which require immediate attention. You are cautioned that no person may operate an aircraft to which an Airworthiness Directive applies, except in accordance with the requirements of the Airworthiness Directive (reference 14 CFR part 39, subpart 39.3).

2001-24-17 McDonnell Douglas: Amendment 39-12534. Docket 99-NM-295-AD.

Applicability: Model DC-9-10, -20, -30, -40, and -50 series airplanes; C-9 airplanes; and Model DC-9-81, -82, and -83 series airplanes, as listed in McDonnell Douglas Alert Service Bulletin DC9-33A081, Revision 01, dated November 8, 1999; certificated in any category.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been modified, altered, or repaired in the area subject to the requirements of this AD. For airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (b) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent generation of smoke and fire in a cargo compartment due to an illuminated light with a missing cover contacting cargo contents for an extended period of time, accomplish the following:

Modification

(a) Within 1 year after the effective date of this AD, modify the light switch for the cargo compartment(s) per McDonnell Douglas Alert Service Bulletin DC9-33A081, Revision 01, dated November 8, 1999.

Note 2: Modification before the effective date of this AD per McDonnell Douglas DC-9 Service Bulletin 33-81, dated January 19, 1987, is considered acceptable for compliance with the requirements of this AD.

Alternative Methods of Compliance

(b) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Los Angeles Aircraft Certification Office (ACO), FAA. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Los Angeles ACO.

Note 3: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Los Angeles ACO.

Special Flight Permits

(c) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Incorporation by Reference

(d) The actions shall be done in accordance with McDonnell Douglas Alert Service Bulletin DC9-33A081, Revision 01, dated November 8, 1999. This incorporation by reference was approved by the Director of the Federal Register in accordance with 5 U.S.C. 552(a) and 1 CFR part 51. Copies may be obtained from Boeing Commercial Aircraft Group, Long Beach Division, 3855 Lakewood Boulevard, Long Beach, California 90846, Attention: Data and Service Management, Dept. C1-L5A (D800-0024). Copies may be inspected at the FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington; at the FAA, Los Angeles Aircraft Certification Office, 3960 Paramount Boulevard, Lakewood, California; or at the Office of the Federal Register, 800 North Capitol Street, NW., suite 700, Washington, DC.

Effective Date

(e) This amendment becomes effective on January 16, 2002.

Issued in Renton, Washington, on November 28, 2001.

Vi L. Lipski,

Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 01-30193 Filed 12-11-01; 8:45 am]

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